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A qualitative study on the implementation of a holistic care package for control and management of lymphoedema: Experience from a pilot intervention in Northern Ethiopia

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33 **Abstract**

34 **Background**

35 Neglected Tropical Diseases (NTDs) such as podoconiosis, lymphatic filariasis (LF) and
36 leprosy mainly affect communities in low resource settings. These diseases are associated with
37 physical disability due to lymphoedema as well as poor mental health and psychosocial
38 outcomes. Integration of care across these NTDs at primary health care level, which includes
39 mental health and psychosocial care alongside physical health care, is increasingly
40 recommended.

41 **Methods**

42 A holistic integrated care package was developed and piloted as part of the EnDPoINT project
43 in Gusha district, Awi zone, Ethiopia. The intervention was conducted at the health care
44 organization, health facility and community levels. To assess the impact of the care package in
45 terms of acceptability, scalability, sustainability and barriers to implementation, a qualitative
46 study was conducted in January 2020. This included four focus group discussions (29
47 participants) and ten key informant interviews with decision makers, health professionals,
48 patients, and community representatives.

49 **Results**

50 The integrated lymphoedema care package was found to be efficient compared to vertical
51 programs in saving time and resources. It also resulted in improved awareness of the causes,
52 treatment and prevention of lymphoedema, in marked improvements in the lymphoedema, and
53 in reduced stigma and discrimination. The care package was found to be acceptable to patients,
54 health professionals and decision makers. The barriers to integrated care were unrealistic
55 patient expectations, inadequate dissemination across health workers, and poor transportation
56 access. Health professionals, decision makers and patients believed the integrated
57 lymphoedema care package to be scalable and sustainable.

58 **Conclusion**

59 The integrated holistic care package was found to be acceptable to patients, health
60 professionals and decision makers. We recommend its scale-up to other endemic districts.

61

62 .

63 **Key words:** NTDs, Lymphoedema, disability, Psychosocial

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66

67 **Background**

68 Neglected Tropical Diseases (NTDs) are diverse in biological and transmission
69 characteristics; they predominantly affect populations in low and middle-income countries
70 in sub-Saharan Africa, Asia and Latin America. NTDs predispose to long term disability
71 and poverty (1). Lymphoedema is a chronic condition which affects the lymphatic system,
72 and is manifested by swelling of the body tissues, most commonly the arms and legs. In
73 tropical countries, most cases of lymphoedema are attributable to lymphatic filariasis (LF)
74 and podoconiosis, and a smaller proportion to leprosy (2); all of these are NTDs. The WHO-
75 recommended basic lymphoedema management activities include limb washing, elevation,
76 exercise, skincare, wound-care (applying creams and dressings) and the protection of feet
77 with appropriate footwear (3).

78 In Ethiopia, in 2015, there were about 1.5 million cases of podoconiosis, and the disease was
79 endemic in 345 districts of the 775 districts surveyed. In the same calendar year, nearly 36
80 million people were living in areas with podoconiosis prevalence exceeding 1% (4). In the
81 same survey, 75 of 658 surveyed districts were found to be endemic for LF. Including the 37
82 previously studied districts, a total of 112 endemic districts in Ethiopia (or nearly 12 million
83 people) were at risk of LF (5). In Ethiopia, in 2015, a total of 3,970 new leprosy cases were
84 registered. The proportion of children among new cases of leprosy was 14.2%, females were
85 31%, (6) and 10.6% of new cases of leprosy had grade II disability at diagnosis during the same
86 calendar year (6). The overall prevalence of lower limb lymphoedema in Ethiopia was 6.2%
87 (95% confidence interval [CI] 6.1–6.4%)(7). Nationwide mapping demonstrated that
88 podoconiosis accounts for approximately 64.8%, LF for 13.2% and leprosy for 12.8% of the
89 total burden of lymphoedema in Ethiopia (7). The lymphoedema prevalence rate in Amhara
90 region where the study was conducted is 62.7 per 10,000 population (8).

91

92 The integrated delivery of community-based interventions for helminthic NTDs in co-infected
93 communities has been shown to result in reduced prevalence of NTDs and more effective
94 control with greater coverage compared to routine vertical delivery (9). Moreover, integrated
95 interventions have been found to be more feasible and cost effective than vertical care (9).

96 Integrated community-based interventions for non-helminthic NTDs have also been shown to
97 lead to a reduction in incidence and burden of these NTDs, and to result in extended coverage
98 and sustained community acceptance (10). Similarly, integrated interventions for skin NTDs
99 have been found to be effective and efficient in relation to reduction of NTD-related morbidity,
100 alleviation of poverty (11), and have resulted in capacity building, awareness creation and
101 motivation of health workers. Conversely, integrated care may have some limitations,
102 including loss of specialized expertise due to loss of vertical care, lack of adequate trained staff,
103 and staff turnover following training (11).

104

105 Skin NTDs such as podoconiosis, lymphatic filariasis (LF) and leprosy mainly affect
106 communities in low resource settings, and are associated with physical disability due to
107 lymphoedema as well as poor mental health and psychosocial outcomes. Systematic reviews
108 (12-14) have shown that such stigmatized chronic NTDs are associated with comorbid mental
109 health conditions more than other chronic diseases (15). Integration of care which includes
110 mental health and psychosocial care alongside physical health care, across these NTDs at
111 primary health care level, is therefore increasingly recommended.

112 The burden of lymphoedema includes health-related, psychosocial and economic burdens,
113 stigma and discrimination. One of the health effects is reduced mobility related to limb
114 swelling. In addition, lymphoedema leads to acute attacks (16, 17) which are manifested by
115 symptoms of inflammation including severe pain, rigours and chills. In addition to these
116 physical health outcomes, patients face considerable psychosocial burdens. Due to exclusion
117 from social activities and decision-making roles, there is a significant impact on social,
118 psychological and mental health outcomes including poor quality of life (18-20), mental
119 distress (21) and depression (22, 23). Lymphoedema also leads to disability so that affected
120 individuals are unable to work, which may result in a reduction in productivity (24) that affects
121 the family, local, regional, and even national economy. Finally, patients face stigma and
122 discrimination (25, 26) by the community, and may also stigmatise themselves.

123

124 In Ethiopia, whilst leprosy has been managed under the TB-Leprosy program and so treatment
125 has been provided through the TB program, to date, care of podoconiosis and LF lymphoedema
126 has received little attention from the government system.

127 The Excellence in Disability Prevention Integrated across Neglected Tropical Diseases
128 (EnDPoINT) mixed-methods research project aims to integrate holistic care for podoconiosis,
129 LF and leprosy into primary health care facilities in Ethiopia. The project is being implemented
130 in three phases. In Phase 1, a holistic integrated care package involving physical health, mental
131 health and psychosocial care components was developed for the three diseases. In Phase 2, the
132 care package was piloted in Gusha cluster of Guagsa Shikudad district, Awi zone. In Phase 3,
133 it is being implemented and scaled-up in three districts in Awi zone. The detailed protocol of
134 the EnDPoINT project has been published elsewhere (27). This paper relates to qualitative
135 work conducted during Phase 2 of EnDPoINT.

136 The aim of this study as part of the EnDPoINT project were: 1) to assess implementation
137 fidelity by determining the integrated care package's acceptability, scalability, sustainability
138 and the barriers to its implementation; 2) to assess specific program outcomes, including
139 reduction of misconceptions, reduction of stigma and improvement of clinical outcomes.

140

141 **Methods**

142 **Setting**

143 The study was conducted within the Awi zone of Ethiopia, which is divided into seven districts
144 (or *woredas*), and is one of ten zones in the Amhara Region in the North-West of Ethiopia.
145 According to the Ethiopian Census, Awi zone had a population of 982,942 in 2007 (with each
146 district having populations of between 8,000 and 31,500); the current population is projected
147 to be around 1.2 million. In the zone 87.5% of the population live in rural areas and 12.5% in
148 urban areas. Injebara is the administrative centre. On average, there were 4.6 people living in
149 each household in Awi zone in 2007. The majority of the population are from the Age-Awi
150 (59.8%) and Amhara (38.4%) ethnic groups, and their first language is primarily Amarigna
151 (53.4%) and Agew-Awinigigna (45.0%), with over 60 other ethnic groups and languages
152 spoken as first language. The majority of the population are Ethiopian Orthodox Christians
153 (94.4%), with a minority being Muslim (4.5%) or of other religions (28).

154

155 **Description of the care package**

156

157 The integrated, holistic care package was developed in Phase 1 of EnDPoINT based on a
158 situational analysis, a literature review, Theory of Change workshops, and qualitative studies.

159 The care package includes interventions that are conducted at three levels of the health system:
160 health care organization, health facility and community level. Components of the intervention
161 are program management, community engagement, awareness raising, stigma reduction, case
162 finding, assessment, diagnosis, treatment services, and patient counselling.

163 A major part of the intervention was training of trainers (TOT) on integrated management of
164 podoconiosis, LF, and leprosy, and on the management of common mental disorders. The
165 training had both theoretical and hands-on components.

166 In order to alleviate discrimination and mis-information, the care package includes awareness-
167 raising activities such as awareness-raising among general attendees at the health center,
168 community awareness-raising workshops, community conversation, and information
169 dissemination to the wider community. As part of monitoring and evaluation, continuous
170 supportive supervision was conducted to ensure sustainable integration of the care package into
171 the Primary Care Unit.

172

173 **Study design**

174 During Phase 2 of EnDPoINT, to which this study relates, the care package was piloted in
175 Gusha cluster of Guagsa Shikudad district in Awi zone. Alongside quantitative evaluations
176 (which will be published separately), qualitative methods were used to collect data through key
177 informant interviews (KIIs) and focus group discussions (FGDs). Sample size was determined
178 by a data saturation approach, that is, data collection was continued until either sufficient
179 information had been obtained or further data collection failed to generate additional themes.
180 The more information the sample holds, with respect to the aim of the study, the lower the
181 sample size required (29, 30).

182 We used purposive sampling techniques - members of the EnDPoINT research team contacted
183 key stakeholders and asked them to participate in the FGDs or KIIs.

184

185 **Data collection procedures**

186

187 We conducted four FGDs with health professionals, decision makers, community
188 representatives and patients, and ten KIIs with the head and vice head of the District Health
189 Office, the District NTD focal person, the District leprosy focal person, the head of the Health

190 Center, the NTD focal person for the Health Center, patients, and health extension workers
191 (HEWs). All participants who were approached consented to participate.

192

193 The qualitative data collection was conducted in January 2020. A semi structured interview
194 guide was used. Interviews were conducted in the local language, Amharic. OA, MK and AM
195 conducted the interviews. All participants were encouraged to contribute and be heard. Patients
196 and non-patients participated in separate focus groups. There were six to eight participants per
197 group, and the duration of the discussion was between 40 minutes and 1 hour.

198

199 We also conducted 10 KIIs with Head of zonal and district health office, NTD focal person,
200 TB (tuberculosis) and Leprosy focal person, Head of health centre, Health professionals and
201 HEWs (Health Extension Workers). The KIIs lasted between 30 and 40 minutes each. We
202 made sure that the interviews were conducted at places chosen by the participants. Prior to the
203 interviews, we spent time chatting with participants to make them feel comfortable with the
204 interview process and to build rapport. During the interviews, we engaged with participants
205 sensitively, with empathy and care.

206

207 **Analysis**

208 All interviews were transcribed verbatim and translated into English by researchers from Addis
209 Ababa University who are bilingual in Amharic and English. The audio-recorded interviews
210 were transcribed and translated into English before coding. The accuracy of all transcripts was
211 checked by comparing them with the audio-recorded interviews. The analysis was conducted
212 in English. Coding was done using NVivo 12 plus by OA and MK and was further reviewed
213 by the research team to ensure consistency with the codes and data. Thematic analysis was
214 used, starting with predefined themes in the interview guides, and open and axial coding was
215 followed to identify new themes emerging from the data. Pre-determined themes were based
216 on the guiding questions developed following the three Theory of Change (TOC) workshops
217 during Phase 1. A conceptual framework was developed following the TOC workshops; the
218 main components of the framework were program resources, capacity building, case
219 identification, service delivery, long-term outcome and impact of the intervention.

220

221 **Ethical considerations**

222

223 Ethical approval for the study was obtained from the Brighton and Sussex Medical School
224 Research Governance and Ethics Committee in the UK (9th November 2018, Ref Number
225 ER/BSMS9D79/2), and the Institutional Review Board of the College of Health Sciences at
226 Addis Ababa University in Ethiopia (26th September 2018, Ref Number 061/18/CDT).

227

228 **Results**

229 Among the 39 study participants, 29 were male and 10 were female; the age range was 24 to
230 62 years. Among these, six were single and 33 were married. They belong to varied
231 professional categories: five Public health experts (MPH), seven health officers (BSc), six
232 clinical nurses (BSc), two public health nurses (diploma), one druggist (diploma), two Health
233 Extension Workers (HEWs), and sixteen farmers. All except one (who was Muslim)
234 belonged to the Orthodox Christian religious group. Ten people participated in the KIIs and
235 29 participated in the FGDs.

236 A range of themes and sub-themes were identified. Themes included burden of lymphoedema
237 on affected individuals, misconceptions about NTDs, stigma and its mitigation, advantages of
238 integrated care for NTDs, acceptability of the care package, outcomes of treatment, scalability
239 and sustainability of care, while sub-themes included integration of care across NTDs,
240 psychosocial care integrated with limb care, barriers and solutions to implementing the
241 integrated care package, acceptability by patients and caregivers, acceptability by health care
242 workers and acceptability by decision makers. The predetermined themes included stigma and
243 its mitigation, advantages of integrated care for NTDs, acceptability of the care package,
244 outcomes of treatment, and scalability of care. The themes that emerged during the analysis
245 included burden of lymphoedema on affected individuals, misconceptions about NTDs, and
246 sustainability of the care package.

247

248 **Burden of lymphoedema on affected individuals**

249

250 **Health burden**

251 Podoconiosis, LF and leprosy can all lead to lymphoedema complicated by acute attacks, which
252 are characterised by severe pain, fever, chills and difficulty walking.

253 Before starting the treatment I felt chills and rigor whenever I returned from
254 work. I couldn't even eat food because of the pain. I take a cup of coffee but
255 am still in pain. That is the acute attack, which causes severe damage to our
256 health and effectiveness in work [FGD Participant, 47 year old female patient]

257 The last two years were especially difficult for me; it gets difficult even to get
258 out of my house. My family worried about me, others blame me that I fell while
259 working. I feel weak. [FGD participant, 49 year old male patient]

260 **Psychosocial burden**

261 NTDs not only have devastating physical outcomes, but also tremendous social, psychological
262 and mental health outcomes. Undermining personal dignity and exclusion from decision
263 making roles and social activities were common experiences of lymphoedema-affected
264 individuals. These experiences had a negative impact on the mental health of lymphoedema
265 patients. As some participants stated,

266 In our workplace our work-mates used to belittle us due to our condition. They
267 didn't consider us equal for social or political positions, which is painful.

268 [FGD participant, 58 year old female decision maker (DM)]

269 People with this problem definitely have mental health problems or these might
270 happen in their lifetime. These mental health problems are neglected as there is
271 not even one psychiatric professional in the health centre.' [Decision maker,
272 31-year-old male]

273 **Economic burden**

274 Participants also reported that NTDs have a significant impact on the economy of the family
275 and there is a possibility that more than one person in a family is affected by these diseases.

276 In a single family there may be three or four affected individuals. The affected
277 individuals are poor as they can't work due to disability. Even if they have
278 farmland, they can't cultivate it, rather they go begging. [FGD participant,
279 50 year old female community representative (CR)]

280

281 **Burden due to stigma and discrimination**

282 The community tend to stigmatize and discriminate against individuals affected by
283 lymphoedema, a highly visible condition. They avoid marriage to individuals affected by
284 lymphoedema, as they believe the disease will pass to their offspring.

285 There were a husband and wife with huge leg swelling in the neighbourhood,
286 two years back she prepared '*Tela*' (a local alcoholic beverage) and took it to
287 the church to celebrate a holiday, but people refused to drink what she had
288 brought. [FGD participant, 47 year old male patient]

289 Even in the case of marriage proposal, [.....] if the man has a leg problem, the
290 woman's family do not allow their daughter to go to his family. They think that
291 either the disease will be transmitted directly to their daughter or passed
292 genetically to their grandchild. [FGD participant, 48 year old female CR]

293 The stigmatization is not only from the unaffected community but also from the patients
294 themselves.

295 The problem is not only from the other side, patients also isolate themselves
296 fearing that the bad smell would disturb other people, so it is a two-way
297 problem. [FGD participant, 28 year old male Health Professional (HP)]

298

299

300 **Misconceptions about podoconiosis, LF and leprosy**

301 For podoconiosis, most of the patients participating in the interviews thought that is was caused
302 by a curse. Few mentioned barefoot contact with the soil for a long period of time as a cause.

303 People believe that podoconiosis is caused by a curse from God - even though
304 they can afford to buy shoes, they don't want to buy and wear them. However,
305 had they known that walking bare footed is the cause of this illness, they will
306 prioritize shoes even above food and drink. [FGD participant, 51 year old
307 female CR]

308

309 Be it podoconiosis, LF or leprosy, most people did not understand that it could be prevented or
310 treated medically. Similar to podoconiosis, they believed that LF and leprosy were caused by
311 a curse from God. Most did not believe that leprosy is caused by a bacteria and LF by a parasite

312 Previously, there was no awareness about the disease; they considered
313 themselves inferior to everybody and they thought the diseases had no cure but
314 now we follow them and they know that if they preserve their hygiene there is
315 a cure and it doesn't transmit through blood lines. [HEW, 28-year-old female]

316 Some people think that we brought this on ourselves as we did something
317 wrong that God didn't like. It is a matter of education: those who are illiterate
318 think like that, but the ones with some knowhow show us empathy and support
319 in everything. [FGD participant, 47 year old male patient]

320

321 The misconceptions around podoconiosis, LF and leprosy are not limited to patients - there
322 have been reports of misconceptions even among health professionals regarding the treatment
323 of the disease (31). NTDs, especially podoconiosis, are inadequately addressed in health
324 professionals' training curricula.

325 I am a focal person at the health center. First, when I came to this profession,
326 to tell you the truth, I was treating only other cases, and also the acute attack
327 cases came due to this problem. We didn't understand their [patients with
328 podoconiosis] problem, despite providing pain relief for them. In addition, there
329 was nothing that we got from the curriculum too. We didn't know whether they
330 will get improvement by foot hygiene. But at this time, after attending the
331 training, first we know about it and we also create awareness in the community
332 too. So, I believe that we will solve the problem. [Decision maker, 28 year old
333 male]

334 'I was shocked when I heard that there are about 251 cases [of lymphoedema]
335 at Gugsu cluster. I mean, sometimes we do see those cases even though we
336 don't differentiate specifically whether it is podo or Lymphatic filariasis as both
337 of them have similar differential diagnoses, we may not specifically know the
338 case. Moreover, I may not have the reference book at the table, so, that means

339 I may mis-diagnose the case at that time. Therefore, it is necessary to have an
340 orientation. [FGD participant, 35 year old male HP]

341

342

343 **Integration of the holistic care package into the primary health system**

344

345 **Perception of health professionals about integration of lymphedema care**

346 To operationalise the EnDPoINT project, advocacy activities were started at the leadership
347 level. Training on integrated care of the three NTDs and psychosocial care was provided to
348 health professionals. Then awareness-raising workshops were conducted in health facilities.
349 Community awareness was addressed through facilitated community conversations.

350 It is good to do things in an integrated way as you can save more time and
351 resources. Therefore, integrating the care package of the three diseases in Gusha
352 health centre proves we can achieve that. It saves much needed time and money,
353 the pilot project shows we achieve the three cares in one. As I am a leprosy
354 officer I gained good experience, got a lot knowledge that I didn't have before.
355 Therefore, the integration of treatment package was good and effective which
356 needs to continue. [Decision maker, 37 year old male]

357

358 Each of the diseases is currently included in the check list and I can tell you that
359 they are being supported and the service is being provided. Even though these
360 diseases were neglected during the previous times, at present, they are being
361 included in the program. Hence, I think it will be strengthened more in the
362 future and we will work more by collaborating with partner organizations to
363 make the program more successful and to make sure the community benefits
364 from it. [Decision maker, 42 year old male]

365

366

367 **Perception of health professionals about integration of mental health care**

368

369 Patients with lymphoedema stigmatise themselves and feel inferior compared to their healthy
370 counterparts. Due to this, they are at risk of mental distress. Thus, integration of lymphoedema
371 care with psychosocial-mental health care is very important.

372 Patients live stressed life and I don't think that they feel good internally because
373 they think they are discriminated against by others or may think they are inferior
374 to others because they aren't able to do what others can do for living, so
375 including a psychological intervention benefits them more. [FGD participant,
376 62 year old male DM]

377 Considering the local health condition, previously mental health services were given only at
378 hospital level, not at health centre level. However, through the CDT-Africa/EnDPoINT project
379 mental health training has been given to health centre-level healthcare professionals. A three-
380 day theoretical training and five-day practical training was delivered.

381 Mental health services were not being provided in health centres, it was totally
382 an ignored work. [FGD participant, 55 year old male DM]

383 Mental health problems are neglected, there is not even one psychiatric
384 professional at the health centre. At *woreda* level, training to give an integrated
385 service was given to health professionals working in the health centres. This
386 training was given for those who work on morbidity management to support
387 the psychosocial-mental health care. Therefore, I believe the psychosocial work
388 is a vital part of the treatment package and goes hand-in-hand with the treatment
389 and prevention work. [Decision maker, 31 year old male]

390

391 **Perceived barriers to integration of the holistic care package**

392 **Unrealistic expectations**

393 One of the barriers to implementing integrated care comes from the patients themselves. After
394 providing the health education and delivering start-up supplies to practice self-treatment, it is
395 expected that patients continue to receive the services covering the costs necessary. However,
396 they expect the cost of supplies to be covered by the government.

397 There are a lot of patients who are currently enrolled in the service and there
398 are patients who got help before. Several patients want everything to be covered

399 by the government, they want the government to give them all services for free.
400 Maybe this will be a challenge. [Health professional, 30 year old male]

401 **Inadequate dissemination across health workers**

402 Another barrier is lack of cooperation from officers and health workers at the health center, as
403 they consider the work to be only for the trained focal persons and heads.

404 There is a low level of awareness among health workers, except those who
405 attended the training, since health professionals didn't learn much about
406 podocooniosis or LF from their college time. [Decision maker, 37 year old male]

407

408 **Poor transport access**

409 A further challenge is lack of transport. Either patients are poor and cannot afford transport to
410 the health centre where the integrated lymphoedema care is given, or are too disabled to walk
411 because of the leg swelling.

412 While they want to come here, they can't find transport and may spend the night
413 on the street. Since these patients are poor, they don't have money for a 'bajaj'
414 [A form of taxi with three wheels that can carry up to five passengers]. So my
415 first request is to bring the service to health post level. [FGD participant, 57
416 year old male CR]

417

418

419

420

421 **Acceptability of care package**

422

423 **Perception of patients**

424 Patients were very comfortable with the integrated care package. They described how much
425 relief the self-treatment brought. They acknowledged the government and the project for
426 reaching them with such effective measures. They asked for more education and that the
427 counselling services be continued. They were ready to purchase the materials necessary for
428 long term management themselves.

429 First, the package has much more acceptance after patients have gone through
430 the agony of suffering and see that it is better and more comfortable. They are
431 accepting it very well and they are also strengthening the association by
432 contributing money. [The package] is accepted by both the patients and their
433 caregivers. [HEW, 26 year old female]

434 The patients say ‘GOD came to us, we were created as human but were not
435 living like humans, but now we have become human again’. For your
436 information the names of our self-help groups are very unique. For example,
437 one of the name is “Fetari Dereselign” which means “the almighty God reached
438 for us”, there is no satisfaction like this. [Decision maker, 31 year old male]

439 **Perception of health care workers**

440 Capacity building activities were delivered to health professionals, health extension workers
441 and district officers. Following this, there was tremendous motivation in the health sector to
442 implement the integrated lymphoedema package, and the providers gave special priority to the
443 program. The health professionals were very happy about integrated care and they said that
444 there had never been a job that gave them more satisfaction than this one.

445 The providers are delivering compassionate and respectful care. When
446 demonstrating foot care they kneel and wash the feet. Previously they may have
447 cleaned and cared for wounds, but not washed a patient’s feet. This project
448 teaches us to be more humble and compassionate to our patients, to tackle
449 problems more thoroughly. It is good to do things in an integrated way as you
450 can save more time and resources. The integration of the three diseases gives
451 us great experience for other diseases. [Decision maker, 37 year old male]

452 Now every patient you get will bless you. Every one we find is blessing us. This will
453 push you to do more work. You will never have a reason to stop working while they
454 are blessing you for what you did. So the health professionals are committed. The
455 health professionals at the health centre will go to each *kebele* [The smallest
456 administrative unit consisting about 1000 head of households] and observe patients’
457 progress covering their own transport cost. [Decision maker, 31 year old male]

458

459 **Perception of decision makers**

460 Decision makers reported how impressed they were with the levels of collaboration seen in the
461 community around the integrated lymphoedema package. They saw the introduction of the
462 package as an opportunity for local government to get behind services clearly appreciated by
463 the community.

464

465 I have been noticing the effectiveness of integration. After project initiation, all
466 responsible bodies from zone to *kebele* level have been actively participating
467 and helping us. When we go out to *kebele* level to conduct supportive
468 supervision, [community] leaders and health extension workers are doing a
469 great job in collaboration. [FGD participant, 28 year old male HP]

470 This is a condition that the government itself has previously neglected. But now
471 attention is given, and using this attention as a good opportunity, the
472 management is committed to make the service available and to help the
473 community address the situation. [Decision maker, 31 year old male]

474

475 **Outcomes of the holistic care package**

476

477 **Improved awareness about the cause, treatment and prevention of lymphoedema**

478

479 Respondents noted increased understanding of lymphoedema and strategies to prevent it
480 compared with the pre-intervention package situation.

481 Now people understand the cause and that it is possible to treat the disease.

482 Everyone is urging the community not to go barefoot and to keep their feet

483 clean. Even in the farming areas, they wear plastic boots. [FGD participant, 48

484 year old male patient]

485 Healthcare workers facilitated the establishment of self-help groups. These groups contain
486 eight to twelve patients, and have a chairperson, secretary and audit officer. Each member
487 contributes a specified amount of money each month. The main role of the self-help group is
488 health education including disease prevention, health promotion, and stigma reduction.

489 I participated in the training for trainers of self-help groups. After my training,
490 I have been closely following the members of our association. We use the
491 association to educate each other and follow our progress. Following our
492 education, we have been practicing washing our feet and skin care, which has
493 brought many changes. People who have sleepless nights before are now
494 enjoying their times peacefully. [FGD participant, 47 year old male patient]

495 **Improved lymphoedema condition**

496 Proper continuation of lymphoedema care resulted in considerable reduction of pain, of
497 frequency of acute attacks and of the extent of swelling.

498 By now there is no problem at all. I was in pain all days of the month before I
499 started this treatment, but now I haven't had a single day of illness after
500 following the advice from health workers. I follow every procedure as
501 recommended and that makes everything well. Now I can wear size 40 shoes,
502 while previously I couldn't even wear size 43 shoes. [FGD participant, 47 year
503 old male patient]

504 Continued lymphoedema care also resulted in increased productivity and improved quality of
505 life.

506 After I started this treatment, thank God, I am in peace. Unfortunately, our
507 fathers didn't get this opportunity. Now I am farming equally as my friends do.
508 Thank you so much, you help us a lot and [the package] improves our quality
509 of life. [FGD participant, 49 year old male patient]

510 Some could barely move outside their home before starting treatment, but now
511 they go out and do their business just like a normal person. Their feeling of
512 shame about participating in social occasions because of the smell has gone.
513 [Decision maker, 37 year old male]

514 **Reduced stigma and discrimination**

515 Patients and community members described changes in levels of stigma and discrimination
516 they faced following implementation of the integrated care package.

517 Previously, people had a tendency not to eat the food we prepared. Now this
518 education and community conversation comes. We use our knowledge to

519 convince them, and some are changed for the good. [FGD participant, 47 year
520 old male patient]

521 My sister used to prepare food to be served in the church but while the men ate
522 it, the women did not. That hurt my feelings deeply. Now we've started this
523 treatment and help each other with the self-help group, we wear our shoes and
524 go out as equals to anyone around. My sister is following treatment closely and
525 by now she is in a near normal condition. Recently in church, I have witnessed
526 the girls who used to refuse the food take it as normal, and I feel happy to see
527 that. [FGD participant, 53 year old male patient]

528

529 **Perception on scalability of care**

530

531 Patients, healthcare workers and decision makers all considered the integrated package
532 to be successful and urged its wider introduction. Patients pointed to wider relief of
533 suffering and returning more people to full lives in society, while decision makers
534 stressed the importance they placed in the scientific rigour with which the package had
535 been implemented and evaluated.

536 It would be good if this organization could work in other districts. While
537 working on these activities, I believe that the health office will take the initiative
538 to work in other areas which have similar problems. So, it will be very important
539 for the community if you scale up the program to other districts so as to help
540 the community to get rid of this problem and have healthy and productive
541 citizens. [FGD participant, 52 year old male DM]

542 For the sake of people, if you continue the service in other parts of the country
543 in which this problem exists, I am very happy. Because of the modality of the
544 treatment, we are happy. [Health professional, 28 year old male]

545 We appreciate the follow up you are conducting on the progress of the patients.
546 You are doing it in scientific manner, which is nice. You are helping the patients
547 and relieving many sufferings. We even expect the ministry of health to take
548 this idea and scale it up nationwide. [Decision maker, 32 year old male]

549

550 **Perception on sustainability of care**

551

552 One of the activities intended to ensure sustainability of the package was the training of trainers
553 (TOT) for health professionals. Those who took part in the TOT were expected to cascade
554 training to the remaining health care workers. This aims to protect against high turnover among
555 healthcare workers, which has been a problem for the sustainability of other new healthcare
556 interventions.

557 It is good to see as many health workers as possible trained in this to ensure the
558 sustainability of the work after the project phases out. For us we will try to use
559 every level of government to sustain it. [FGD participant, 57 year old male CR]

560 Another factor that might influence sustainability is the ability and motivation of patients to
561 continue buying the simple consumables needed (for example, soap and ointment). Most of the
562 supplies for hygiene-based lymphoedema management are easily accessible, for those with
563 extensive swelling, shoes of an appropriate size are not available in any local shops.

564

565 The community has the awareness and they can even purchase the materials by
566 themselves. Previously it was the organization that provides the materials. And
567 they [patients] are so happy with the change they witnessed and consider it
568 sustainable. [Health professional, 28 year old male]

569 We can find soap, Vaseline and other materials in the local shops, but shoes of
570 our size are difficult to find, so that is the main problem to be addressed by the
571 government. [FGD participant, 53 year old male patient]

572

573

574 Integrating lymphoedema care into the existing Health Extension Program (HEP) is another
575 factor vital to the sustainability of the intervention. Decision makers suggested that since cost
576 is one of the challenges for sustainability, incorporating the intervention into the HEP might
577 reduce the long-term cost.

578 The government is trying to accommodate specific programs into the Health
579 Extension Program. For example, personal hygiene is among the packages of
580 the HEP, so we can take podo, LF, leprosy, skin care and washing practice and

581 then contextualize them with the existing Health Extension Programs. The HEP
582 is one of the most sustainable programs the government has, so we can use it to
583 solve both the sustainability and budget issues. There are some efforts to
584 include podoconiosis care in it. [Decision maker, 32 year old male]

585

586 **Discussion**

587 In this study we have observed misconceptions about the cause, prevention and treatment of
588 lymphoedema due to podoconiosis, LF and leprosy. In regard to podoconiosis, the affected
589 community believes that it is caused by a curse; although some mention that it is hereditary,
590 most do not realise that it is caused by long term barefoot exposure to red clay soil.
591 Podoconiosis is caused by both genetic and environmental factors (32, 33). Similarly, a
592 common misconception is that LF and leprosy are caused by a curse, when LF is actually
593 caused by the parasites *Wuchereria bancrofti* and *Brugia spp* and transmitted by mosquitos,
594 whereas leprosy is caused by *Mycobacterium leprae*.

595 Integrated lymphoedema care is a preferred modality of care among our study participants
596 belonging to decision makers and health professionals. Similar to our findings, integrated
597 NTD care was found feasible and cost effective in reduction of morbidity (9, 11). Integrated
598 care on NTDs was also resulted in reduction of disease burden (9, 10), and increased coverage
599 (9, 10). In contrast to our findings, integrated care has its own negative effects as it lead to loss
600 of specialised proficiency and a tendency for lack of adequate trained staff (11). As
601 lymphoedema due to NTDs results in poor psychosocial and mental health outcomes,
602 integration of lymphoedema care with mental health care at primary health care units is vital
603 (34)

604

605 The integrated holistic care package was found to be acceptable by patients. They reported
606 feeling comfortable with the treatment package and witnessed significant improvements
607 associated with their illness. They were happy with the health education and the counselling
608 activities. Though most were ready to purchase the necessary supplies for the long term self-
609 care, a few of them wanted the government to give them the supplies for free. Similar to
610 patients, the health professionals found the care package to be acceptable. The gratitude from
611 patients enhanced the motivation of health professionals and they claimed that they had never
612 had any job which gave them greater satisfaction than the integrated holistic care package.

613 Unlike previously, when mental health care for people affected by lymphoedema was
614 neglected, in this study, integrated NTD-mental health care won the support of decision
615 makers, who believed that it made efficient use of the work force.

616 The outcomes of the integrated holistic care package included improved awareness about the
617 causes, treatment and prevention of lymphoedema; improved lymphoedema condition, and
618 reduced stigma and discrimination. Post-intervention, there was enhanced understanding about
619 ways of controlling and preventing lymphoedema. A self-help group was established, leading
620 to increased information sharing and persistent self-care. Appropriate lymphoedema care was
621 followed by reduction of pain (35), decreased frequency of acute attacks (17, 35, 36) and
622 profound reduction of swelling (37). In addition, it resulted in enhanced productivity and
623 improved quality of life (37). Post-intervention, patients and community members noticed a
624 reduction in stigma and discrimination.

625 Though the integrated holistic care package was reported to have advantages by participants,
626 it was also found to have some drawbacks. These include unrealistic expectations by patients,
627 inadequate cooperation of health workers, and poor transportation access. Patients expected the
628 government to cover the cost of the supplies required for integrated lymphoedema care. There
629 was a tendency to push integrated lymphoedema-mental health care activities towards those
630 healthcare professionals who had attended TOTs. As part of the solution, orientation of a wider
631 range of health workers may help develop capacity more sustainably. Finally, patients may
632 have poor transport access to the health centre where the integrated care is available, either
633 because they are poor and cannot afford transportation or because the lymphoedema leads to
634 reduced mobility. Thus, delivering this service at the health post level, nearer to the community,
635 is proposed.

636

637 Health professionals, decision makers and patients strongly supported scale-up of the
638 integrated package to the remaining endemic districts in the zone. They even expected the
639 Ministry of Health to scale it up nation-wide. One of the justifications for scalability is the
640 scientific soundness of the implementation and evaluation mechanisms. Another important
641 justification for scale-up is the relief felt by patients that, as their symptoms reduced, they were
642 able to return to their duties and could once more become productive citizens.

643 The integrated care program is potentially sustainable. Factors which contribute to
644 sustainability include the training of trainers (TOT) given to health professionals, the ability of

645 patients to buy the consumables and the potential for integration into the existing health
646 extension program. The TOT provided to the health professionals enabled them to cascade this
647 training to the remaining health professionals in the health facility. This helps to prevent loss
648 of expertise secondary to staff turnover, which often acts as a barrier to the sustainability of
649 newly initiated programs.

650 Since cost is often a barrier to sustainability, one of the decision makers' recommendations was
651 incorporation of the integrated care package into the existing Health Extension Program (HEP).
652 The HEP is a highly sustainable government program, and lymphoedema care was thought to
653 fit well into it. Another important issue is ability to buy the essential supplies. By the end of
654 the intervention, patients had the awareness, motivation and ability to buy most of these
655 supplies. The only limiting factor mentioned was availability of shoes appropriate for those
656 with very large swelling, as these were not usually available in the local market.

657

658 **Conclusion**

659 the integrated lymphoedema care package supported lymphoedema awareness creation,
660 reduction of stigma and discrimination, and marked improvement in lymphoedema. The care
661 package was found to be acceptable to patients, health professionals and decision makers. We
662 recommend its scale-up to other endemic districts in Ethiopia, and potentially other countries.

663

664

665 **List of abbreviations**

666 AAU: Addis Ababa University; BSMS: Brighton and Sussex Medical School; CDT-Africa:
667 Centre for innovative Drug development and Therapeutic trials in Africa; CR : Community
668 representative ; DM: Decision maker; FGD: Focus Group Discussions ; EnDPoINT:
669 Excellence in Disability Prevention Integrated across Neglected Tropical Diseases; HEW:
670 Health Extension Worker; HP: Health Professional; KIIs:Key Informant Interviews ; LF:
671 Lymphatic Filariasis; NTD: Neglected Tropical Diseases; TOT: Training of Trainers;
672 TOC: Theory of Change workshops

673

674 **Declaration**

675 **Ethics approval and consent to participate:** Ethics approval for the study was obtained from
676 the Brighton and Sussex Medical School Research Governance and Ethics Committee in the

677 UK (9th November 2018, Ref Number ER/BSMS9D79/2), and the Institutional Review Board
678 of the College of Health Sciences at Addis Ababa University in Ethiopia (26th September 2018,
679 Ref Number 061/18/CDT). The study was conducted in accordance with the [Declaration of](#)
680 [Helsinki](#) . Potential participants were clearly informed that they had a right to stop the interview
681 at any time or to skip questions they did not want to answer. Formal written informed consent
682 was obtained from all study participants.

683

684 **Consent for publication:** Not applicable

685 **Availability of data and materials:** The datasets used and/or analysed during the current study
686 are available from the corresponding author on reasonable request.

687 **Competing interests:** The authors declare that they have no competing interests

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697

698 **Authors' contributions:** The study was conceptualized by AF and GD. OA analysed the
699 data, interpreted the data, and write the first draft of the manuscript with the supervision of
700 MS, AF, and GD. OA, MK and AM collected the data. OA and MK conducted coding with
701 the supervision of AT. All authors read and approved the final manuscript.

702

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