Supporting the education and wellbeing of children looked-after:

What is the role of the Virtual School?

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Keywords: Virtual Schools; children looked-after; educational attainment; wellbeing; attachment

Abstract

The Children and Families Act (2014) placed a statutory responsibility on local authorities in the United Kingdom to establish a Virtual School Headteacher with the role of championing the education of all children looked-after within that authority. The current research was designed to illuminate how Virtual Schools are currently supporting educational outcomes for children looked-after, not only through educational interventions, but also through supporting broader psychological factors that might impact on attainment such as attachment, relationships and mental health. Virtual School Head Teachers from 29 local authorities completed an online survey about the services they provided to three target groups – children looked-after, foster carers and schools – with a particular focus on the transition years from primary to secondary school, which have been identified as being a difficult time for children looked-after. Using inductive thematic analysis four overarching themes to service provision were identified: Enhanced learning opportunities; Specific Transition Support; Wellbeing and Relationships, and Raising Awareness. Direct work, interprofessional working and the development of supportive environments, particularly guided by attachment theory, were identified as important areas of practice. Practice is
discussed in relation to resilience and ecological systems theory and suggestions for future research are identified.

Introduction

Children looked-after (CLA) are children and young people under the age of 18 who are accommodated by local authorities (local government departments in England) for a period of 24 hours or more, either voluntarily in agreement with parents or as a result of a care or placement order obtained through the courts (Children Act 1989). They may be placed into the care of another parent, foster carers (including relatives and friends), in residential care, in secure accommodation or with prospective adopters. Currently three quarters of CLA are placed with foster carers, meaning they are cared for in a family based setting (Department for Education [DfE], 2017a). The educational needs of this group of children has often received less attention than other aspects of care planning (Harker, Dobel-Ober, Berridge, & Sinclair, 2004; Jackson, 1989; Morgan, 1999), yet the educational under-attainment and sometimes inadequate educational experiences of CLA has been well documented (Fletcher-Campbell, 1998; Goddard, 2000; Jackson, 1988, 1994; Jackson, & Sachdev, 2001). As part of the response to raise the profile of education and improve attainment in England, a statutory obligation has been placed on local authorities to establish a ‘Virtual School’ Headteacher (VSH) to champion the education of CLA in their authority’s care (Children and Families Act 2014). With a clear remit to improve educational outcomes by monitoring progress and working with partners to ensure the educational needs of CLA are better met, Virtual Schools (VS) are well placed to offer both direct and strategic support to foster positive educational outcomes for young people in the care system.

There are large gaps, however, in our understanding of the diversity of current VS provision, and particularly the extent to which such provision addresses the broader
psychological factors likely to be affecting educational attainment in this group, such as mental health, attachment, peer relationships, socio-behavioural and emotional wellbeing.

The present study aims to address these gaps, with a specific focus on if, to what extent, and how VS are addressing such factors in their efforts to promote educational attainment in CLA, along with VS perceptions of effective provision, and facilitators to achieving this. We give particular attention to the transition years from primary to secondary school in England, encompassing the age range of 10 to 15 years, since this is a key vulnerability period for the development of socio-behavioural and socio-emotional problems (Rice, Frederickson, & Seymour, 2011; West, Sweeting, & Young, 2010) and over a third of CLA are currently within this age range (DfE, 2017a, p.5).

**Explaining Educational Underachievement in CLA**

In 2016 at the end of primary school at age eleven, 25% of CLA attained the nationally expected standard or above in reading, writing and mathematics (compared to 54% for non-CLA), but by the end of secondary school only 13.6% achieve the expected benchmark of five A*-C grade GCSE’s (the exams taken aged 15-16), below the 53% of non-CLA who achieved this level (DfE, 2017b). While many factors may account for this apparent decline relative to peers, school outcomes are closely related to issues of mental health and wellbeing (Public Health England, 2014). Understanding and intervening to address underlying psychological factors may be a crucial platform for the success of VS in tackling under-attainment among CLA.

Many children entering care have experienced severe prior disadvantage, disruption, abuse and/or neglect, and can correspondingly display a profile of significant maladjustment across many aspects of development (Bazalgette, Rahilly, & Trevelyan, 2015a; Berridge, 2012; Fisher, 2015). These pre-care experiences are associated with poorer educational outcomes (O’Higgins, Sebba, & Luke, 2015). Sixty percent of children become looked-after
as a result of abuse or neglect (DfE, 2016), and often children will have experienced more than one type of maltreatment (Trickett, Negriff, Ji, & Peckins, 2011). Maltreatment has been associated with a range of negative outcomes that may impact on educational attainment, including mental health problems (Tarren-Sweeney, 2008), difficulties with relationships and interpersonal skills (Darwish, Esquivel, Houtz, & Alfonso, 2001; Egeland, Yates, Appleyard, & Van Dulmen, 2002; Parker & Herrera, 1996; Salzinger, Feldman, Hammer, & Rosario, 1993) and less prosocial, more aggressive, disruptive or withdrawn behaviour (Alink, Cicchetti, Kim, & Rogosch, 2012).

Special educational needs and disability (SEND) also have a huge effect on attainment (DfE, 2017a) and are much more common for CLA (just over 57% are identified as having such needs) than for the total population with SEND (just over 14%) (DfE 2017b, Table 4a). It is noteworthy that the most common primary need is ‘social, emotional and mental health’. In primary schools up to age 11, about 41% who are receiving the highest level of SEND support (in England having a ‘statement’ or Education and Health Plan (EHC)) have this as their primary need compared to just over 13% with moderate learning disabilities and just under 20% with speech, language and communication needs. In secondary schools this rises to almost 50% (DfE 2017b, Table 4b). This is a very different profile to those not looked-after with SEND, where only just over 12% of those with statements or EHC plans have ‘social, emotional and mental health’ as their primary need (DfE, 2016). It reflects the high level of mental health difficulties experienced by CLA, the frequency and severity of which more closely resembles clinic referred populations than the population at large (Meltzer, Corbin, Gatward, Goodman, & Ford, 2003; Tarren-Sweeney & Vetere, 2014), and is far higher than even the most socio-economically disadvantaged children living in private households (Ford, Vostanis, Meltzer, & Goodman, 2007).
Attachment issues are also related to educational attainment. These have been estimated to affect a quarter of all children, and are associated with a range of socio-economic risk factors, but they are particularly identifiable in CLA (Bergin & Bergin, 2009; Cicchetti, Rogosch, & Toth, 2006; Cyr, Euser, Bakermans-Kranenburg, & Van Ijzendoorn, 2010; Howe & Fearnley, 2003). Children with insecure or disorganised attachments have been found to have a number of difficulties relative to their securely attached peers, many of which can impact directly or indirectly on learning and attainment, including more externalising problems (Fearon, Bakermans-Kranenburg, van Ijzendoorn, Lapsley, & Roisman, 2010), some increase in internalising problems (Madigan, Atkinson, Laurin, & Benoit, 2012), less resilience when faced with challenge (Matas, Arend, & Sroufe, 1978), lower competence with language (van Ijzendoorn, Dijkstra, & Bus, 1995), self-regulation difficulties, particularly social self-control (Drake, Belsky, & Fearon, 2014), and more problems with peer relationships in middle childhood (Seibert & Kerns, 2015).

The transition from primary to secondary school is a time when many such difficulties can come to the fore. Many CLA may need holistic, individualised, enhanced transition support (Brewin & Statham, 2011) since lower academic attainment, lower self-esteem and behaviour problems impact negatively on systemic transitions (Anderson, Jacobs, Schramm, & Splittgerber, 2000; West et al., 2010), as can problems with social skills and making friends, which have been identified as issues for CLA (Brewin & Statham, 2011; Luke & Banerjee, 2011). Children with insecure attachments or those who have already experienced instability through placement changes are also more likely to experience problems during periods of further change (Dent & Cameron, 2003). Bullying is also known to impact negatively on a successful transition (Evangelou, Taggart, Sylva, Melhuish, Sammons, & Siraj-Blatchford, 2008) and CLA can be up to two times more likely to
experience bullying (Daly & Gilligan, 2005), while children with SEND have also been found to experience more bullying during the transition period (Evangelou et al., 2008).

Virtual School Context and Remit

Although the key aim of VSHs is to champion the education of CLA in their authority’s care, policy and inspection frameworks have highlighted the importance of VSHs supporting emotional wellbeing. The recent Social Care Annual Report carried out by Ofsted, which in England is the organisation responsible for inspecting schools, local authorities, children’s home and fostering services, highlighted examples of good practice where Virtual Schools used targeted funding effectively to support children’s emotional wellbeing and mental resilience through such provision as counselling, play therapy and music lessons (Ofsted, 2016, Para 105). The Handbook for VSHs also reflects this, with a section focused on ‘Emotional health and wellbeing’ and the links this has with attainment and progress (Rees & The National Virtual School Network, 2015, p. 21).

As the role of the Virtual School continues to evolve and change, one important development has been the recent establishment of the National Association of Virtual School Headteachers (NAVSH) which has enabled VSHs to formulate collective strategic priorities and provide a unified professional response to incoming legislation and proposed changes affecting CLAs’ education. One of their key priorities is to support schools in implementing the recent National Institute for Health and Care Excellence (NICE) Guidelines on Attachment (NICE, 2015). This emphasises the importance of VSHs working with others to ensure that children and young people with attachment difficulties are effectively supported in educational settings (NICE, 2015, Section 1.2). The NAVSH’s commitment to supporting attachment, emotional health and wellbeing, and resilience is also stated in the information
they provide to schools on their website (navsh.org., “Emotional Health & Wellbeing”, n.d.).

**Resilience within an Ecological Systems framework**

Our analysis of VS practice across these transition years is framed by a resilience perspective, where resilience is viewed as a dynamic process involving complex interactions between personal qualities of individuals, supportive interpersonal relationships and broader structural and community support across the life course (Hart, Stubbs, Plexousakis, Georgiadi, & Kourkoutas, 2015; Masten, 2001; Rutter, 2007, 2012). Identifying how Virtual School practice might support resilient outcomes by working at different levels both with and around the child is important, given that care level factors such as earlier entry into care and placement stability (Sebba et al., 2015) through to encouragement from one key supportive adult at the interpersonal level (Jackson & Sachdev, 2001) have been found to influence better than expected educational outcomes. Ecological systems theory (Bronfenbrenner, 1979; Bronfenbrenner & Morris, 2006) situates development within multiple levels of embedded systems, ranging from the proximal child environments known as microsystems (e.g., foster family, school, peer group) and the interconnections between them (the mesosystem), through to more distal structures within the exosystem (e.g., education and political systems). This provides a valuable theoretical framework for identifying the different levels at which the Virtual School may be intervening to support CLA across this age range.

Although VSHs are required to champion the education of CLA, as if they all attended a single school, in reality they are dispersed across many schools and alternative educational settings, both within and outside of the local authority responsible for their care. The VS can therefore be expected to play both a direct and a strategic role; supporting multi-agency approaches to raise the profile of education alongside other aspects of care planning, through to working closely with individual children, foster carers and schools. Promising
interventions at each level are reviewed below, specifically: a) direct interventions with children looked-after; b) support at the microsystemic level, particularly for schools and carers in working with children looked-after and c) work at the mesosystemic and exosystemic levels including awareness raising, training, and multi-agency work with other stakeholders (e.g. educational psychology, social care services, health providers).

**Virtual School Strategies and Interventions**

Specialist direct work with CLA may be provided by the VS, as funding such specialist input within every single school would not be cost effective. Such centrally provided direct work may take many forms; examples include a phone line to support homework and one-to-one tutoring, both of which were found to be effective in the pilot of Virtual Schools (Berridge, 2009). One-to-one mentoring has also been used prior to the establishment of Virtual Schools by some local authorities (Holland, Faulkner, & Perez-del-Aguila, 2005), with successful outcomes for older adolescents preparing to transition out of care (Osterling & Hines, 2006) but whether it is employed by VSHs or used to support transitions between schools has not been researched.

Much of the work of Virtual Schools is likely to involve working with microsystems around the child, since these are the environments within which most children build their relationships and where they spend the most time. Identifying the role that the VS plays in supporting carers is vital since there is a recognised need to challenge and overcome low expectations among some professionals and carers (Jackson et al., 2001; Tideman, Vinnerljung, Hintze, & Isaksson, 2011) and the foster care setting plays an important part in children’s educational outcomes (e.g. Harker et al., 2004; Jackson, Ajayi, & Quigley, 2005; Martin & Jackson, 2002). Schools are also a crucial microsystem, since they provide the daily learning environment for most CLA, have the potential to enhance resilience and provide an important ‘complementary secure base’ (Daniel, Wassell, & Gilligan, 1999; Dent et al., 2003;
Gilligan, 1998). The important role schools play in supporting social and emotional wellbeing is emphasised in good practice guidelines (NICE, 2008, 2009) and the connections that whole school approaches and school ethos have with pupils’ social experiences, overall school attainment, and absence has been evidenced (Banerjee, Weare, & Farr, 2014). All maintained schools have a duty to appoint a member of staff called a ‘designated teacher’ (DT) and ‘designated governor’ to promote and oversee the educational achievement of CLA within their school, and thus relationships between them and the Virtual School are likely to be particularly important.

Virtual Schools have the potential to influence school ethos and to use their expertise to raise awareness of the impact of early trauma, attachment and mental health on learning in school. Developing an awareness of attachment in school has been the focus of several initiatives and publications (Bombèr, 2007, 2011; Rose, 2014), and is viewed as an important element in core teacher training and professional development (Geddes, 2006). However, little is documented with regards to how VS raise awareness of attachment within schools, despite its high profile in the aims of their national association.

At a more strategic, mesosystemic level all agencies need to work together to positively impact educational outcomes. Multi-agency training to raise awareness of the issues affecting CLA is acknowledged good practice (NICE, 2010), so capturing the breadth and focus of any training delivered by Virtual Schools is important. The fact that VSHs have responsibility for managing the Pupil Premium Plus (PPP) funding, which is additional government funding to support the raising of attainment in CLA, also means they have the capacity to use this creatively through targeted or pooled spending (DfE, 2014b). Much of the decision making regarding the spending of this budget will be made at Personal Education Plan meetings (PEP) which are statutory school based meetings where children, carers, social
workers and school staff meet to discuss educational needs as part of the care planning process (DfE, 2014a; Hayden, 2005).

To summarise, while there is clearly some evidence that Virtual Schools are expected to consider the psychological factors underpinning educational attainment, and are well placed to intervene at multiple levels, we do not know enough about whether or how they are supporting these, or their perspectives on which types of provision are most successful.

The Present Study

The current study was therefore designed with the following research questions in mind: 1) How do the services provided to CLA, foster carers and schools address not only educational issues, but also the broader psychological factors that influence educational outcomes such as mental health and wellbeing, attachment, peer and family relationships, social and emotional understanding, and behaviour across the transition years? and 2) What types of provision are seen as most successful and what are the key factors that would improve service provision? VSHs or their nominated leads were invited to respond to an online survey to detail the services or training currently provided within their local authority, with an emphasis on the transition years. They were asked to identify the focus of each provision and to evaluate which services they perceived to be most effective, alongside barriers to successful service delivery.

Method

Participants

Details of our online survey were sent to 148 VSHs across nine regions in England: South East; South West; East Region; London; East Midlands; West Midlands; Yorks and Humber; North East and North West. Twenty-nine surveys were completed and returned
online: nineteen by the VSH, five by another member of staff at management level and five by a different member of the VS staff team. Regional response rates ranged from 0% to 28%, with an overall response rate of 20%.

Survey Description

Participants were informed the aim of the survey was to identify current provision within their local authority, with a particular focus on the support provided across the transition school years from primary to secondary school. Participants were asked to describe services provided directly by the VS as well as those provided within their local authority with other service providers.

Participants provided details of the number of staff employed by the VS and their roles, and the numbers of CLA for whom they were currently responsible (from 0-200 up to >1600), including the number currently in the transition school years from the last year of primary school (aged 10-11 years) to the second year of secondary school (aged 12-13 years). At the end of the survey, participants were invited to add further information about the structure and working partnerships of their VS.

The main focus of the online survey was on free text descriptions of services, support and training provided to three target groups: 1) CLA; 2) foster carers/families; and 3) schools. A similar series of key questions was asked about each of these three targets, with small adjustments to the wording and selective display of relevant tick box options as appropriate to identify the focus and targeted recipients of each service and the professionals involved. In the final part of the survey participants rated their satisfaction with service provision for each of the three target groups and identified strengths and areas for development. A full list of questions is included in Appendix 1.
Procedure

The survey was developed in consultation with a planning group, including representatives from twelve Virtual Schools and organisations including the Nationwide Association of Fostering Providers (NAFP) and the Care Leavers’ Association. This study was reviewed and approved by the appropriate institutional ethics committee.

VSHs were invited via email to complete the survey between November 2014 and January 2015. To facilitate dissemination of findings, participants were asked for consent to be listed as a provider of certain services and share their contact details. They were informed they would be given a personalised provision map, mapping their current provision in relation to the categories of service provision identified.

Data Analysis

Free text responses were coded using NVivo10, a qualitative analysis software package that allows themes to be organised within a hierarchical structure. Responses were analysed using an inductive thematic analysis approach (Braun & Clarke, 2006) and were grouped into broad themes based on content by one of the primary authors. Where multiple themes were mentioned in a single comment all were credited. Initial themes and provision maps were shared with the core planning team of 12 Virtual Schools and they were asked whether the themes identified from the coding of their services accurately reflected their provision as a check of coding validity. Descriptive and inferential statistics were computed for quantitative survey questions (scores on rating questions), but these are not the focus of this paper.

Results

Preliminary analysis of the VS responses showed great variability in the local context. The numbers of CLA that Virtual Schools were responsible for ranged from 0-200 to well above 1600; specifically, the number in the transition school years 6 to 8 (10 to 13-year-olds)
ranging from less than 20 to over 250. However, Virtual Schools responsible for similar numbers of CLA could vary greatly in terms of staffing numbers. The number of staff ranged from two to over thirty-five. The only role common to all was that of the statutory VSH and in fourteen Virtual Schools they were only part-time. In addition, the position of the VS within the local authority also varied (e.g., Social Care versus Education).

**Service Focus and Provision**

We identified four key themes which will be considered in turn: Enhanced Learning Opportunities; Wellbeing and Relationships; Specific Transition Support; and Raising Awareness. Labels following illustrative quotes indicate the contributions of different VSs (VS 1-29).

**Enhanced learning opportunities.** Many services were focused on providing enhanced opportunities for learning to raise educational attainment. ‘Educational attainment’ was the most frequently selected focus for service delivery and comments such as ‘Our whole purpose is to improve the attainment of children looked-after and therefore their life chances’ (VS 28) supported this theme. Direct work with CLA was frequently undertaken (see Table I for examples) and was identified in free text responses as a successful aspect of work by over a third of respondents, with the benefits of consistent, familiar support being emphasised across a diverse range of practice. As well as supporting current levels of attainment, several Virtual Schools were involved in providing broader structural and community support to young people to enhance longer term learning. Much of this work involved raising aspirations, awareness of careers and providing connections to further or higher education opportunities.
### Table 1

**Examples of direct provision to enhance learning opportunities**

<table>
<thead>
<tr>
<th>One-to-one adult support</th>
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<tr>
<td><strong>Tuition</strong></td>
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<tr>
<td>Identified by some Virtual Schools as being funded by the Pupil Premium Plus budget; delivered by Virtual school staff, private tutors or tutoring agencies; could be responsive to need in terms of location and frequency. Provided by seven Virtual Schools.</td>
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<tr>
<td><strong>Mentoring</strong></td>
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<tr>
<td>Often supports broader issues as well as educational attainment. Provided by nine Virtual Schools, with two providing specific Transition Learning Mentors.</td>
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<tr>
<td><strong>Caseworker</strong></td>
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<tr>
<td>Four Virtual schools explicitly described individual caseworker support with a focus on supporting education.</td>
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<th>Educational interventions</th>
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<tr>
<td><strong>In-placemnt resources</strong></td>
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<tr>
<td>Sending home of equipment and books to children looked-after in placement.</td>
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<tr>
<td>Provided by four Virtual Schools; two providing the evaluated provision ‘Letterbox Club’ - a parcel of books, maths activities, stationery sent home monthly for 6 months.</td>
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<tr>
<td><strong>Education Workshops</strong></td>
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<tr>
<td>Delivered by two Virtual Schools for groups of pupils on aspects of the curriculum requiring support, such as maths or writing, with one organising the workshops for pupils to attend with carers.</td>
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<th>Longer term education support</th>
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<tr>
<td><strong>Careers advice,</strong></td>
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<tr>
<td>Employment of Careers Advisors; Post-16 Advisors; Education, Employment and Training staff.</td>
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<tr>
<td><strong>Further and Higher Education</strong></td>
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<tr>
<td>Development of close links with work related learning courses and local education providers, including FE colleges and Connexions.</td>
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<tr>
<td>Employment and work experience initiatives and training and information days on college applications and apprenticeships.</td>
</tr>
<tr>
<td>Virtual College established in one local authority based in the local University, offering a similar service to the Virtual School but to young people aged 16 plus. Close working partnership with the Widening</td>
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</table>
Participation teams at two local universities to provide bespoke and group opportunities and raise aspirations.

- Annual ‘Aim Higher’ visits to give children looked-after the opportunity to meet with current students who had been in care.

Referred to or provided by 11 Virtual Schools

At the micro and mesosystemic levels, Virtual Schools often worked strategically to increase learning opportunities and raise attainment through monitoring, intervention, partnership working (e.g., with social workers as well as school staff) and providing challenge. Monitoring data on educational attainment enabled Virtual Schools to prioritise children according to need and could inform the Personal Education Plan (PEP) cycle, the support provided as a result, and the targeted spending of the Pupil Premium Plus budget. The sense of the VS as a force to not only support but challenge individual schools was captured by one respondent who wrote, ‘We use PEP … to drive up standards but also have good links with all our schools...Advice, guidance and challenge – this is the main aspect of our work.’ (VS 28).

**Wellbeing and relationships.** It was clear that Virtual Schools lead, fund or work collaboratively to support a great deal of work that also impacts on mental health and wellbeing, attachment, relationships, social and emotional understanding, behaviour and therefore the stability of home and school placements (see Table 2 for examples). Virtual Schools rarely identified ‘educational attainment’ as the sole focus for the provision they were describing. The ‘everyday’ direct and strategic work that they undertook was frequently identified as supporting at least one and often several of the other focus areas, particularly social and emotional understanding, which was a strong theme across all three target groups. Much of the work within this theme was focused on the micro and mesosystemic systems around the child. Delivery of multi-agency training and whole school approaches to support
wellbeing was a key feature of Virtual Schools’ provision, with attachment theory having a strong influence on training delivered to foster carers and schools, and whole school interventions. Some distinct approaches were described, including one VS working on a pilot study run in partnership with a local university to develop ‘Attachment Aware’ schools (Rose, 2014) and another that had embedded the Thrive approach to foster a more attachment friendly learning environment. Some had also developed a network of close working relationships with other services enabling access to priority assessments or interventions to support wellbeing when required. Seven Virtual Schools directly employed educational psychologists within their team, and this role was viewed positively. Working closely with multi-agency teams that included mental health provision was also seen as successful, but direct employment of staff with a clinical or mental health focus was less common. Very few Virtual Schools provided mental health support directly to children in the school setting, although one Virtual School was running ‘Zippy’s Friends’, a school mental health promotion program focused on developing coping skills (Holen, Waaktaar, Lervag, & Ystgaard, 2012)

There were some distinct examples of Virtual Schools working with external providers to foster wellbeing, sometimes via the spending of the Pupil Premium Plus budget. One VS described working with third party providers to provide drama therapy, music, counselling services and a behavioural support service, stating that ‘Managing Pupil Premium has helped us to respond to the need of schools and young people which is positive and has also helped us to be creative in our approaches to some interventions’ (VS 20). There was less evidence of Virtual School services providing microsystemic support at the peer group level. Reflecting this, supporting peer relationships did not come out as a strong focus area in

1 www.thriveapproach.co.uk
the tick box focus choices either. However, some did provide small group or nurture based peer support activities that, when detailed, were focused on improving peer relationships and behaviour.

Table 2

**Examples of work supporting wellbeing and relationships**

<table>
<thead>
<tr>
<th>Support with attachment, trauma and behaviour</th>
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<tr>
<td>o Attachment training for schools, provided by 11 Virtual Schools, in two cases with support from university or national specialist agency.</td>
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<tr>
<td>o School self-assessment frameworks</td>
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<td>o VS staff trained in Thrive approach, supporting school staff to become Thrive practitioners</td>
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<tr>
<td>o ‘Space to Reflect’ in collaboration with external provider supporting professionals working with CLA with challenging behaviour.</td>
</tr>
<tr>
<td>o Foster carer support using relationship based play drawing on ‘Theraplay’ principles.</td>
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<tr>
<td>o Conferences for foster carers and/or school staff (four VS)</td>
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<tr>
<td>o Training for foster carers where the focus identified went beyond educational attainment (18 Virtual Schools)</td>
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<tr>
<th>Mental health</th>
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<tr>
<td>o Zippy’s friends: a 24 week positive mental health after school provision</td>
</tr>
<tr>
<td>o Multi-agency ‘CLA development days’ on mental health, emotional wellbeing and attachment</td>
</tr>
<tr>
<td>o Support for foster carers provided by VS employed educational psychologist and mental health worker</td>
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<tr>
<th>Provision of extra-curricular support:</th>
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<tr>
<td>o Virtual School run nurture group – activities including gardening, cooking and sport</td>
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<tr>
<td>o One-to-one or small group support from VS inclusion officers – activities such as fishing, gardening, pottery, museum visits</td>
</tr>
<tr>
<td>o Positive Chances scheme delivered in partnership with a community trust – outdoor and adventurous activities, one-to-one support, family days, emotional health groups (one VS)</td>
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<tr>
<th>Mentoring and Caseworker Support</th>
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<td>o See previous sections</td>
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Specific transition support. Specific support leading up to and during the transition period was frequently evident. The focus of most transition provision also went beyond a narrow view of educational attainment, with an emphasis on building resilience, self-esteem, confidence and peer relationships when approaching the move towards secondary school. In many cases, Virtual Schools were enhancing normal transition arrangements by directly working with the child and fostering more supportive relationships and understanding throughout the Microsystems around them, including key staff in primary and secondary schools, carers and social workers. Examples of enhanced transition arrangements included accompanying CLA or carers on school visits to their new schools, nurture sessions, and enhanced transition PEPs. A few Virtual Schools prioritised CLA for educational psychologist assessments to ensure Year 7 support would be appropriate, and one VS often accessed their local authority’s dedicated quick response Child and Adolescent Mental Health Service for CLA during transition.

The examples shown in Table 3 demonstrate that support could also be individualised; mentors and caseworkers were sometimes employed by the VS to provide a stable, familiar and consistent point of contact during this period of change. Where transition mentors were employed, they could work with the pupil across transition and beyond in some cases, to build relationships and facilitate communication. Specific transition support during school holidays was a distinct form of support provided by a few Virtual Schools, which again had a broader emphasis on the socio-emotional preparation for a new school, and was one form of provision in which the peer microsystem was supported by VS practice.
### Table 3

**Examples of transition support**

<table>
<thead>
<tr>
<th>Enhanced transition arrangements and support</th>
<th>o Accompanying children looked-after or carers on school visits to their new secondary schools</th>
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<tr>
<td></td>
<td>o Organising extra school visits</td>
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<td></td>
<td>o Nurture sessions at the secondary school</td>
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<td></td>
<td>o Enhanced transition PEPs</td>
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<td></td>
<td>o Priority educational psychologist assessments to ensure Year 7 support would be appropriate if needed</td>
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<td></td>
<td>o Accessing the local authority’s dedicated quick response Child and Adolescent Mental Health (CAMHS) service for CLA (one VS)</td>
</tr>
<tr>
<td>One-to-one support</td>
<td>o Transition learning mentors – employed by two Virtual Schools</td>
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<td></td>
<td>o Intensive use of caseworkers, learning mentors and teaching assistants during the transition period.</td>
</tr>
<tr>
<td>School holiday transition support</td>
<td>Four different Virtual Schools’ provisions:</td>
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<td>o Week long summer school</td>
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<td>o Residential transition camp for Year 6 children</td>
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<td>o Summer holiday workshops – including trips, workshops on making friends and study skills</td>
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<td>o Summer trips and outdoor activities focused on transitioning pupils</td>
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**Raising awareness.** A key element to the Virtual Schools’ work was the raising of awareness of the needs of CLA so that they could be better supported within educational settings. The specialist knowledge and expertise of VS staff were viewed as successful contributing factors within this theme. At the microsystemic level, training and close working relationships with foster carers, social workers and other professionals such as educational psychologists was very evident. In two local authorities, specific training for teachers and social workers new into profession was also detailed.
However, it was the importance of effective relationships with key staff in schools, particularly designated teachers (DTs), which came across most strongly. Twenty-one Virtual Schools detailed at least one provision specifically provided for DTs, including training, forums, conferences, and network meetings. In England, the running of each school is overseen by a voluntary governing body, and a similar level of support was provided for those governors who had designated responsibility for monitoring the provision for CLA. Where detailed, the focus of training and support for DTs and governors included their statutory responsibilities as well as the broader issues affecting CLA, such as the effects of broken attachments and trauma. Raising awareness of educational issues and statutory responsibilities was also facilitated through support to schools’ senior leadership teams and attendance at headteachers’ network meetings.

It was within this theme that the exosystemic influence of the Virtual School was apparent. Most Virtual Schools reported close working links with other departments within education such as Education Welfare, Behaviour and Attendance Services, Special Educational Needs and Disability and Learning Support teams, Inclusion, and Admissions. The new statutory role of the VSH was also viewed as a facilitator in helping to raise awareness more broadly: ‘It has added leverage to our process and has led to an increase in the number of professional partners taking note of our strategies, messages and recommendations’ (VS10), helping to overcome the fact that the needs of CLA in education are still often seen as a ‘minority issue’ (VS1).

**Self-Evaluations of Provision**

As noted earlier, respondents were asked whether they felt they provided a good level of support to children looked-after, foster carers and schools around the secondary school transition. Our analyses of the responses indicated that the support provided to foster carers
was viewed as being significantly less effective than the support provided to CLA, with ratings of support to schools in between the two.

Reflecting this, participants identified a need to extend the work carried out with those in the microsystems around the child, particularly school staff, foster carers and other professionals. One VS stated, ‘We would like to see those closest to the children be supported and to be given time to do some of this work’ (VS 29). Further development of training opportunities and direct support to these key adults was one identified approach, with a focus on raised awareness of educational issues, including the impact of being in care and attachment issues on learning and transition. Specialist direct work with young people was viewed as successful and the need to extend or establish individualised support such as direct teaching and mentoring, especially around transitions, was another clear subtheme. This was reflected in comments such as ‘Would like to have sufficient staff to have a mentor to support the transition of every young person transferring’, ‘Routine support for all transition students’, ‘Specific 1:1 support for CLA in transition where needed’ and the ability to ‘offer Y6 to Y7 (mentor) sessions to a wider audience.’

At the mesosystemic level, the need to work together with both foster carers and schools to develop a joined-up approach to transition was highlighted. At an exosystemic level, the need to develop or extend mental health provision or educational psychology services within the Virtual School, particularly to benefit from this kind of expertise at transition, was also an identified gap in provision in some Virtual Schools. Effective partnership and multi-agency working were viewed as key to facilitating high quality service delivery.

Discussion

This survey has revealed that although enhancing educational opportunities and supporting transition were the strongest themes in our analyses, the work of Virtual Schools
does address many of the broader psychological factors known to affect educational attainment. Support for social and emotional understanding featured strongly, along with a clear focus on deepening the understanding of attachment and trauma in the work undertaken with schools and foster families. Specific support for transition, including mentoring and casework, was evident in the practice of several Virtual Schools. Participants pointed to extending support at the microsystemic level, to both carers and schools, and interprofessional working as key directions for improving services.

Although this study identified four clear themes across Virtual School provision, they are closely interrelated. For example, the positive associations between educational attainment, the strongest theme, and wellbeing are well established (Public Health England, 2014). Higher educational attainment is strongly associated with higher life satisfaction among young people and higher wellbeing in adults (Chanfrreau et al., 2013), while in turn health, wellbeing and social and emotional competency contribute towards academic attainment and engagement (Gutman & Vorhaus, 2012). Thus, even the direct interventions that have a clear educational focus, such as individual tutoring, are likely to have longer term benefits for psychological adjustment. Supporting mental health at transition is also beneficial for academic attainment, since depressive symptoms, lower school liking and conduct problems in general samples of children at the start of Year 7 have been found to predict lower attainment across time (Riglin, Fredrickson, Shelton, & Rice, 2013). Higher school concerns across transition are also associated with reduced enjoyment of school, lower trust of teachers and anxiety in general population studies (Rice et al., 2011), while in contrast, enhanced support in the secondary school and bridging links between school contexts are strongly associated with a more successful transition and settled time at secondary school (Evangelou et al., 2008). Support across multiple ecological systems including planning and information sharing among key stakeholders and individualised, holistic support have also
been identified as important factors associated with positive transitions for CLA (Brewin & Statham, 2011). Indeed, support from external resources may be particularly important for resilient outcomes in young people who have experienced trauma and maltreatment (e.g. Ungar, 2013).

This type of multisystemic practice was evident in much of the work of Virtual Schools, reflecting the importance of placing relationships and emotional wellbeing at the heart of whole system approaches for CLA (Bazalgette, Rahilly, & Trevelyan, 2015a; Selwyn & Briheim-Crookall, 2017). Aspects of Virtual School provision across all four themes can be conceptualised as fostering resilience by enhancing the micro and mesosystems around each child, from enhanced individual transition support through to the embedding of systemic practices such as Thrive or Attachment Aware schools. The fact that all these approaches emphasise positive relationships, which are viewed by many as the most critical protective factor for resilience in young people, is important (e.g. Luthar, 2006). Positive relationships with others has been identified as the key factor to successful transitions (Coffey, 2013) and relationships have been described as the ‘golden thread’ in children’s lives that should inform all work with CLA (Care Inquiry, 2013a). Mentoring and caseworker support, for example, involves the building of meaningful and sustained relationships which were clearly valued by the Virtual Schools and were often identified as particularly relevant during periods of transition. This is encouraging since the importance of ‘natural’ mentors such as teachers, carers and other adults within the child looked-after’s every day environment has been well documented in terms of improving educational achievement (Martin et al., 2002) and psychological outcomes (Ahrens, DuBois, Richardson, Fan, & Lozano, 2008; Gilligan,1999; Greeson & Bowen, 2008).

Attachment based approaches similarly place an understanding of behaviour within relational contexts (Rose, Gilbert, & McGuire-Snieckus, 2016) and by working holistically
with the Microsystems around the child can be viewed as a form of early intervention that may prevent the need for specialist interventions later. Making environments more supportive through a raised awareness of the impact of early attachment disturbances and trauma was a distinct aspect of services to foster carers and schools. Delivering focused attachment awareness training, often in collaboration with other professionals, was the most common way in which this issue was addressed. However, a few Virtual Schools were working with private agencies or local universities, to develop Attachment Aware (Rose, 2014) or ‘attachment friendly’ schools (Sunderland University Training, n.d). These encompass whole school approaches to support emotional wellbeing, alongside targeted and specialist support where needed (Rose, Gilbert, Gorman, & Parker, 2014), and there are promising indications that such approaches support behaviour, attendance and attainment (Parker, Rose, & Gilbert, 2016). These initiatives indicate a commitment to work collaboratively to both develop and implement evidence based practice across schools in their localities, and is one way in which VS practice is supporting the implementation of best practice guidelines on attachment (NICE, 2015). This is important, especially given concerns that many teachers currently feel ill-prepared to be the ‘front line’ staff dealing with issues such as mental health (Rothi, Leavey, & Best, 2008).

Moreover, social and emotional understanding was the most frequently identified focus of service delivery after educational attainment and transition. Placing social and emotional understanding at the heart of education can benefit educational outcomes and mental health and wellbeing for all pupils if implemented effectively and with consideration of how specific interventions relate to the wider school systems and climate (Banerjee, McLaughlin, Cotney, Roberts, & Peereboom, 2016; McLaughlin, 2015). There is a growing evidence base that children who have experienced maltreatment have distinct difficulties with social and emotional understanding (Luke & Banerjee, 2013), and that deficits in advanced
aspects of social understanding can persist into adulthood for individuals who have experienced maltreatment as children (Germine, Dunn, McLaughlin, & Smoller, 2015), so the fact that Virtual Schools frequently identify it as a focus area for their services and training to children across the transition years is encouraging.

One possibility is that this work can be fruitfully integrated with strategies involving CLA’s peer groups; although explicit references to a focus on peer relationships were infrequent, some Virtual Schools did identify relevant peer group contexts for interventions such as small group activities or nurture groups. Given the strong connection between peer attachments, school connectedness and increased prosocial behaviours (Oldfield, Humphrey, & Hebron, 2016; Wentzel, 1998), which in turn are linked to better academic achievement (Miles & Stipek, 2006; Wentzel, 1993), this may be a particularly important aspect of creating a supportive environment for CLA, especially across transition periods. This is often a key time when new peer relationships are established, and difficulties with social skills and making friends have been identified as challenging areas for CLA at transition (Brewin & Statham, 2011). Where the peer context is positive before transition, this can predict aspects of later adjustment post-transition such as self-esteem, school involvement and academic achievement (Kingery, Erdly, & Marshall, 2011).

Given the acknowledged importance of inter-professional working for achieving positive outcomes (NICE, 2010, 2015), it is encouraging that this was strongly evident in VS practice at the exosystemic level. Without exception, the work of all Virtual Schools was carried out within the context of close working relationships with other services and professionals, particularly those working within education and social care, but also health professionals within Child and Adolescent Mental Health Services (CAMHS) or specialist interdisciplinary services in some local authorities. The degree to which Virtual Schools worked with other professionals was linked to the focus area of the provision. For example,
where mental health was identified as a focus of service delivery or training, it was generally supported through working relationships with other professionals, sometimes employed directly by the VS, such as a primary mental health worker. A positive view of educational psychologists on the teams, as well as an expressed desire by some to extend educational psychology and mental health provision, highlights the fact that some Virtual Schools view this as an aspect of work that can be developed given the right funding, professional support and working relationships.

The frequency with which Virtual Schools provided training, forums and resources specifically to support designated teachers and governors provides evidence for the crucial importance of these interprofessional working relationships. The significant role of schools and teachers in terms of supporting resilient outcomes has been established in social work and educational psychology literature, and schools have been identified as providing the daily context within which young people can form positive relationships with caring and competent people (e.g., Dent et al., 2003; Gilligan, 1998). Such relationships have the potential to promote positive development, and support the development of self-regulation, self-esteem and self-efficacy, emphasising the important role schools have to play when resilience is viewed as not only reducing risk but also increasing resources and fostering protective systems (Masten, 2001, 2007). From the findings of this survey, the designated teacher appears to play a crucial role in supporting resilient outcomes as the key link between the VS and the everyday educational environments of most CLA. This role was established to drive forward the commitment to increasing the educational attainment of children looked-after (Department for Education and Employment & Department of Health [DoH], 2000) and placed on a statutory footing following the Children and Young Person’s Act (2008). Their role in supporting whole school approaches to understanding issues such as attachment and having specialist training in attachment difficulties and mental health problems has been
highlighted (NICE, 2015, p. 12-13) and so it is encouraging to see that the practices of VS are supporting this.

**Limitations and Directions for Further Research**

Although this study represents the largest survey of VS provision to date, we acknowledge it is still based on the responses of twenty-nine Virtual Schools. This represents approximately 20% of the total number across English local authorities, which is lower than the average response rate to organisation surveys (Baruch & Holtom, 2008), and low response rates can affect the credibility of a survey among stakeholders (Rogelberg & Stanton, 2007). Given the variety of provision, working roles and service structures evident across these Virtual Schools we cannot necessarily view them as representative of provision across the country, since in general better response rates suggest a higher probability that the sample is representative (Baruch & Holtom, 2008). Indeed, some VSHs may have chosen not to respond because they felt that their provision was limited or not exemplary of good practice, or that others were unable to do so due to more limited staff or time resources. However, the diversity evident within the achieved sample has helped to highlight the breadth of provision across a varied sample of Virtual Schools of different sizes and geographical locations. As such it provides a valuable snapshot of evolving provision in the context of local priorities, that broadly reflects the current priorities of the National Association of Virtual School Headteachers.

Our analyses also revealed that while most Virtual Schools felt they provided a good level of support to schools and CLA across the transition years, they were less satisfied with the support they were currently providing to foster families. The importance of the quality of the ‘ordinary care’ provided by the foster carer placement and the impact of interventions focused on those around the child to supporting wellbeing and stable outcomes has been emphasised (Luke, Sinclair, Woolgar, & Sebba, 2014). Further identification of barriers to
supporting foster carers, specifically in the domain of education, would be valuable, including ways to improve a ‘joined-up’ approach to transition between schools and placement.

Evaluating the value of individual transition support as well as developing a focussed understanding of the barriers and facilitators to such provision would be timely, given that several Virtual Schools expressed a desire to develop or extend this, including mentoring. Within the school context, there is also a lack of research into DTs and their working relationship with VSHs. One study, focused on joint working to support students at the end of secondary school, found that provision and experience of DTs varied greatly within a small sample (Driscoll 2013). Therefore, further research into how best to consolidate and ensure consistency and best practice in these relationships, especially as children transition between schools, is required.

Finally, we acknowledge that this study analyses one country’s strategy of the role of a statutory Virtual School Head to support the educational under-attainment of children looked-after. However, comparable educational under-attainment has been identified as an issue in many other countries as well (Dill, Flynn, Hollingshead, & Fernandes, 2012), as have issues of mental health and wellbeing, including in other areas of the UK such as Northern Ireland (McSherry et al., 2015) and Wales (Bazalgette, Rahilly, & Trevelyan, 2015b). It would be of interest to compare the role of the Virtual School Head and the approaches taken by Virtual Schools identified in this paper, with other models of support in different countries and other parts of the United Kingdom.

Conclusions

Virtual Schools are working proactively at multiple levels around the child to address the factors affecting the educational outcomes of children looked-after. Virtual Schools provide direct support, while also supporting resilient outcomes through close
interprofessional working relationships and the development of supportive environments. Much of their work goes beyond a narrow focus on raising attainment, to support many of the underlying psychological issues such as attachment, social and emotional understanding, relationships and wellbeing. Further research into how they support wellbeing and education is needed, alongside rigorous research into what interventions work best to guide VSHs as they make decisions about how best to support the children in their care

References


https://www.gov.uk/guidance/pupil-premium-virtual-school-heads-responsibilities


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